1. AGENDA - FY19 MUNICIPAL BUDGET.PDF

Documents:

#### AGENDA - FY19 MUNICIPAL BUDGET.PDF.PDF

2. FY19 BUDGET WORKSHOP PRESENTATION 5-14-18.PDF

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FY19 BUDGET WORKSHOP PRESENTATION 5-14-18.PDF.PDF

#### CITY COUNCIL WORKSHOP

May 14, 2018 4:00 p.m.

**City Hall – City Council Chambers** 

#### **AGENDA**

1. FY19 Municipal Budget



# FY19 Finance Committee Recommended Budget

WORKSHOP FOR CITY COUNCIL - 5/14/18

Brendan T. O'Connell – Finance Director

# FY19 Finance Committee Recommended Budget – Review to Date

- Nine meetings over a six week period in April/May
- Culminated with unanimous approval of FY19 City Manager
   Recommended Budget on 5/9/18
   (budget includes two amendments adding \$68k to tax levy in addition FY19 City Manager Recommendations)
- FY19 Finance Committee Recommended Budget Pamphlet (Yellow Book) is <u>available for download here</u>
- FY19 Finance Committee requests for information and staff responses document is <u>available for download here</u>

# FY19 Department Requested Budget Where did we start? FY19 DR Budget

- Departments Requested budgets ("DR") submitted
   December (revenues) and January (expenditures)
- If Department Requested budget had simply been put forth with no additional cuts, tax rate increase would have been <u>18.8%</u> with a net increase in FTE of over 60 positions
- Finance Department, Budget Team, and City
   Manager received began budget review in February

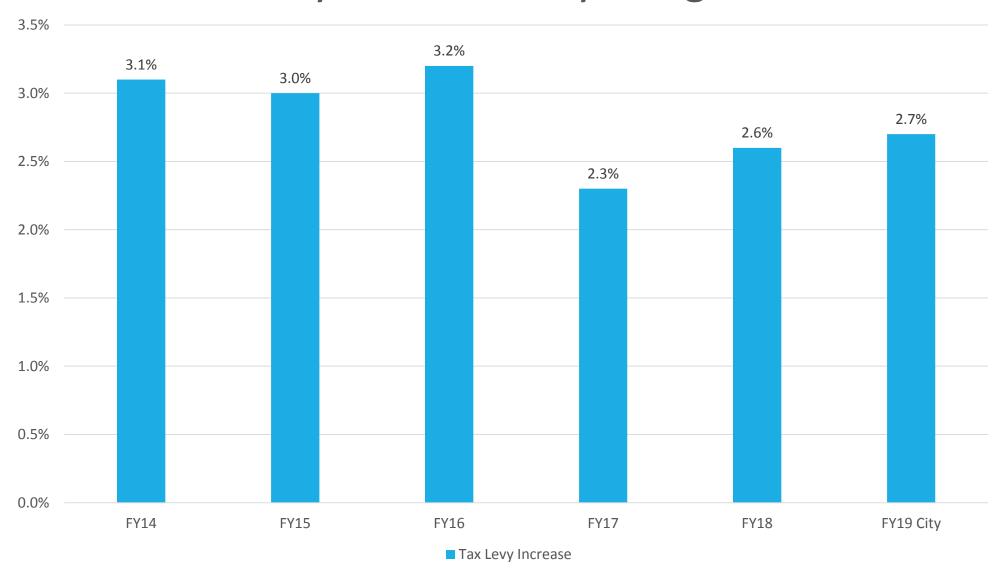
# FY19 Department Requested Budget Where did we end up? FY19 FC Rec Budget

- City Council provided guidance in March of no tax rate increase greater than 2.5% - 2.9%
- City Manager (CM) reduced Department Requested tax levy by approximately \$14M down to 2.6% increase
- During budget reviews, over 70 positions were cut from DR requested budget, ending with a net GF reduction in FTE from FY18 to FY19 of 12.4 positions
- Finance Committee made minor amendments and FC recommended budget includes 2.7% tax rate increase

# **Budget Challenges**

- State of Maine Equalized Valuation Increase
- Debt Service Increases
- Expansion to 24/7 Shelter Operations
- Staff Recruitment Issues

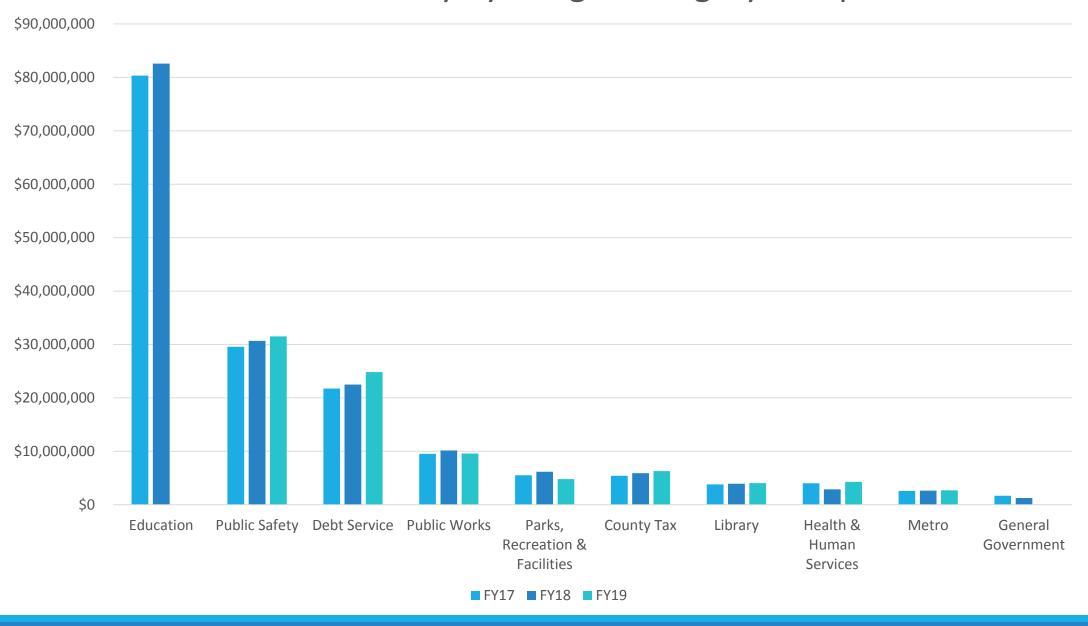
#### Tax Levy: Increases by Budget Year



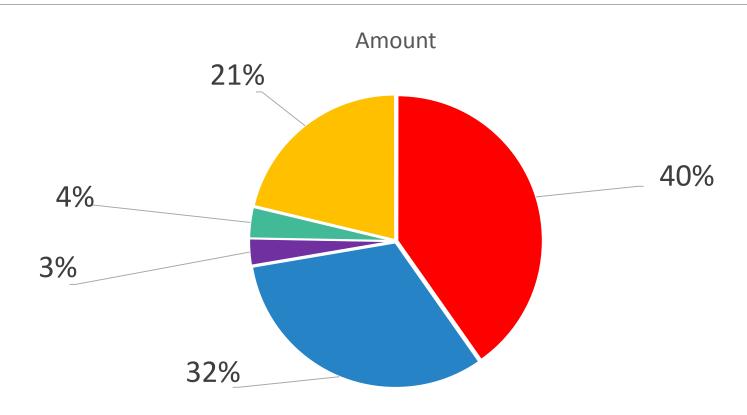
# FY19 Budget Challenges Major Non-Discretionary Changes

- State of Maine Valuation City of Portland
- •\$8.50 for 2017, rising to \$9.05M in 2018 (6.45% increase)
- State of Maine Valuation has several impacts on City budget
- Impacts to Cumberland County tax paid by City, State revenue sharing received by City, PWD charges paid by City, and more
- This budget challenge will likely repeat itself in FY20 and beyond

FY17 – FY19 Tax Levy by Budget Category Comparison

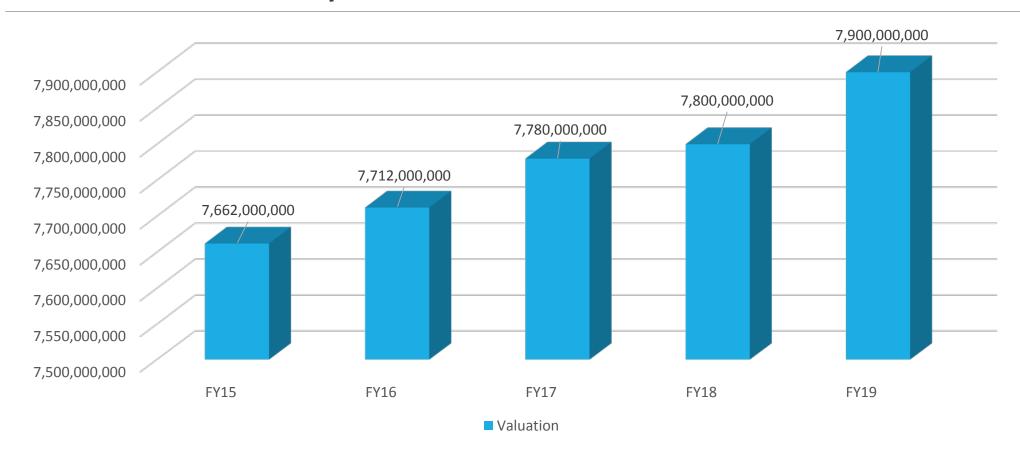


# FY19 Expenditures by Budget Category



■ Wages ■ Contractual Services ■ Maintenance & Repairs ■ Supplies ■ Debt Service

# 5 Year History of Valuation Increases



#### City Council (100-1100)

- Overall \$10k increase in expenditures, up 3.0% from FY18
- 10 FTE, No Staffing Changes from FY18
- City Council Travel/Training held at FY18 level

#### City Clerk (100-1200)

- Overall \$19k decrease in expenditures, down -3.4% from FY18
- 0.1 Hours Increase for Vital Records Clerk
- Decrease related to the new voting booths which were included in the FY18 budget (not included in the FY19 budget)

- City Manager / Executive (100-1300)
  - Overall \$10k increase, up 1.5% from FY18
  - Deputy City Manager + Chief Policy Adviser positions eliminated
  - Replaced with two Assistant City Manager positions
  - Includes \$10k for Sustainability Outreach
  - FY18 and FY19 figures above do not include <u>Office of Economic</u> <u>Opportunity</u> which has moved into Economic Development. Inclusive of this change overall budget is down \$194k (-16.9%)

#### Assessors (100-1400)

- Decrease in expenditures of \$75k, down 15.7% from FY18
- No Net FTE Change (5.9FTE)
- Revaluation Process Underway \$1.055M appropriation of Unassigned Fund Balance on Council agenda for 4/18/18
- Expenses moved OUT of FY19 budget include the overall revaluation, assessment card updates, communications plan, pictometry phase 2 of 3, and revamped of public access webpage
  - If included in FY19 budget instead of being funded with unassigned fund balance the FY19 tax rate increase jumps from 2.6% to 3.8%

- Finance (100-1500)
- Overall expenditures increase of \$11k, 0.6% increase
- Two Divisions: Finance Admin and Treasury
- 25FTE (no increase from FY18)
- Transition to Tyler Technologies Software underway
- Key Revenue Increase: Excise Taxes up \$850k to \$12.05M

- Legal (100-1600)
- Expenditures increase of \$88k (up 14.2% from FY18)
- FTE count increasing from 6.0 to 7.0
- Increase due to new FTE Liability and Insurance Claims Manager (\$75k)
- Human Resources (100-1700)
- Expenditures increase of \$27k (up 2.7% from FY18)
- No FTE changes

- Parking (100-1800)
- Expenditures increase of \$61k (up 2.7% from FY18)
- No FTE changes 1 position reclassification
- Parking meter rate increasing from \$1.25/hour to \$1.50/hour
- Elm Street and Spring Street garages hourly rate increase from \$2.00/hour to \$3.00/hour
- Elm Street and Spring Street monthly rate increase from \$120/month to \$130/month

- Economic Development (100-1900)
- Expenditures increase of \$143k (up 29.1% from FY18)
- Increase due to Office of Economic Opportunity
   Transferring from Executive Division
  - Director of Economic Opportunity (\$86k)
  - Program Assistants 0.3 increase from FY19 (\$35k)

- Police Department (100-2100)
- Expenditures decrease of 372k for FY19 (2.3%)
- Primarily related to contractually obligated salary increases
- Net FTE decrease of 6.0 FTE (all vacant positions)
- PD continuing to focus on recruitment

- Fire Department (100-2200)
- Expenditures decrease of 51k for FY19 (0.3%)
- Net FTE decrease of 3.0 FTE (no layoffs as a result)
- Reduction in 1 FTE per shift in the Marine Division (existing staff will be shifted to other locations)

- Permitting & Inspections (100-2500)
- Expenditures increase of \$115k (7.0%)
- No FTE changes within Department
- Continued microfiche conversion effort
- Investment in new short-term rental software (\$29k)
- Energov went live in FY18 (included in IT budget)

#### Information Technology (100-2900)

- Expenditures increase of \$367k (up 15.6% from FY18)
- Increase New IT Director Overlap 0.3 FTE (\$40k)
- Increase Contractual Services increasing by \$214k –
   Primarily related to annual maintenance and subscription costs under Tyler Technologies contract (new system) while running parallel with Superion/NaviLine (old system)

#### Public Works (100-3100)

- Expenditures decrease of \$485M (down 3.4% from FY18)
- Primarily related to utilities savings from LED Streetlight project (no more "maintenance fee" on our CMP bills plus lower energy consumption, estimated savings approx. \$900k)
- 2.0FTE increase, notable additions include an Operations Manager and Solid Waste Program Administrator

- Parks, Rec & Facilities (100-3300)
  - Expenditures increase of \$1M (up 10% from FY18)
    (when combined with revenue increase from 100-33 and 100-35 there is a net decrease in City cost of approximately 4%)
  - Net increase in FTE of 0.8

#### Public Buildings and Waterfront (100-3500)

- Expenditures decrease of \$238k (down 4.5% from FY18) (when combined with revenue increase from 100-33 and 100-35 there is a net decrease in City cost of approximately 4%)
- Net increase in FTE of 4.0, primarily to keep up with waterfront growth over past several fiscal years
- Project Manager position added (focus on Fire Department facilities) plus three waterfront related positions

# FY19 Overview by Department Health & Human Services

- HHS Admin (100-4001) \$17k increase, 4.4%
- Public Health (100-4100) \$697k decrease, 40.3%, but when including grant funded employees of \$835k the budget actually increased by \$135k (8.0%)
  - New Research & Equity Position Added
- Social Services (100-4200) \$1.3M decrease, 11.5% but when including grant funded employees of \$1.35M the expenditures actually increased slightly
  - New Day Shelter Operations approximately \$500k increase

# FY19 Overview by Department Health & Human Services

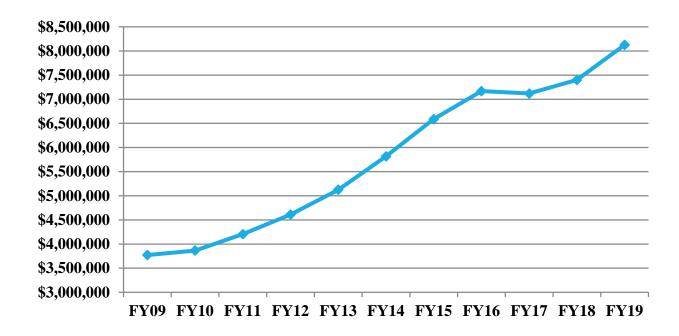
- Barron Center (100-4700)
- Expenditure decrease of \$1.3M (7.9%)
- Significant revenue decrease due to patient census drop
- FTE decrease of 19.4, all vacant positions
- Facility will staff up/down based on patient census, although recruiting CNA's continues to be a challenge

#### Debt Service (100-4700)

- Expenditures increase of \$4.3M (11.4%) from FY18
- Total debt service now up to \$41.3M (21.5% of total budget)
- Increase related primarily to:
  - Pension Obligation Bond +\$872k
  - Hall School +\$2.1M (offset by \$1.9M in revenue from State)
  - LED Streetlights +\$442k (offset by \$800k+ in utilities savings)

- Library (100-4800)
  - Total City contribution of \$4.062M, increase of \$125k (3.2%)

- Pension (100-5100)
  - FY18 Budget of \$7.4M, increase of 725k (9.8%) from FY18



#### Employee Benefits (100-5200)

- Expenditures up \$2.0M (9.6% increase from FY18)
- Included in this budget is Health Insurance, Workers Comp,
   Group Life Insurance, Unemployment, and FICA
- Budget increase is fully attributable to the rising cost of Health Insurance (\$2.05M increase from FY18)
- Liability Insurance is separately budgeted in Department 100-6200 but there was no major change in that cost (\$7k decrease)

#### Contingency (100-6100)

- Total Budget of \$275k no major change from FY18
- Legal Services \$100k
- Emergency Issues \$175k

#### Insurance (100-6200)

Budget down \$7k from FY18, generally flat

- County Tax (100-6300)
  - FY18 Tax of \$5.907M
  - FY19 Tax of \$6.288M
  - Overall Increase of \$381k (6.5%) from FY18 Tax

- METRO (100-6500)
  - FY19 City Contribution of \$2.7M
  - Increase of \$74k from FY18 (2.8%)

#### Memberships / Contributions

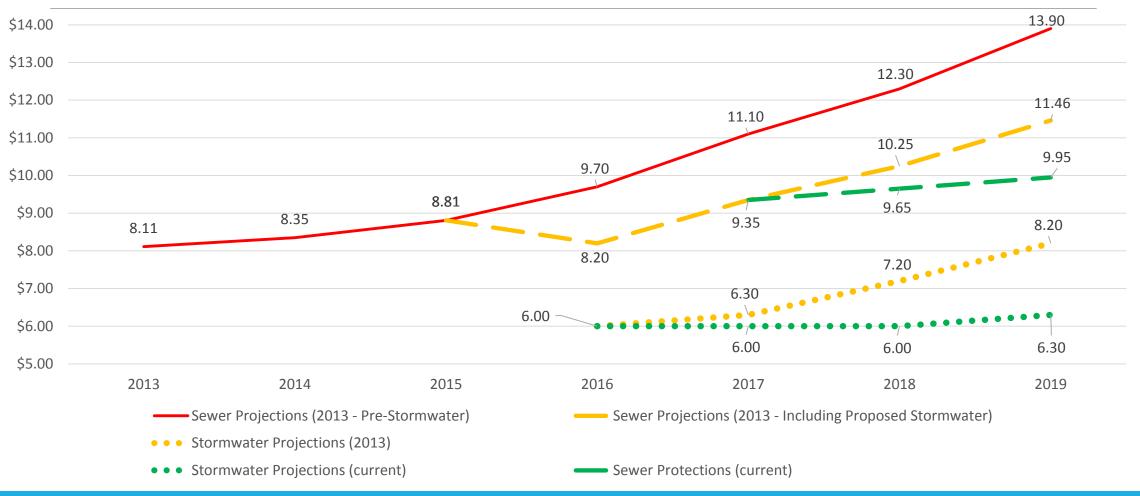
- METRO (Division 02) Increase of \$74k (2.8%)
- RTP (Division 06) Flat Budget No Increase/Decrease

#### Memberships Misc (Division 07) – Increase of \$2k to \$365k

- Community Television \$100k
- Peaks Island Council \$40k
- Other Island Transportation \$5k
- Maine Municipal Association \$73k
- Harbor Commission \$43k

- Community Counseling TIP Program
   (Maine Behavioral Health) \$10k
- GPCOG \$69k
- Milestone Home Team \$27k (they also received \$112.5k of CDBG funds and \$216k in HHS budget)

# Sewer and Stormwater Rate Increases FY13 through FY19 (Projected and Actual)



# FY19 Budget Amendment Requests from Councilors

# Amendment from Councilor Thibodeau to fully implement sustainability and pesticides initiatives

- Add half-time Sustainability Associate with funding of \$22,259
- Add full-time position of Maintenance Worker II with funding of \$39,062
- Add Seasonal Athletic Facilities Maintenance Worker with funding of \$12,000
- Add \$10,000 in consulting fees, \$1,500 in the agricultural supplies, \$10,200 for an additional grass seed planter and \$14,225 for an additional top spreader

\$14,225 Total increase to FY19 expenditures of \$109,246

# FY19 Budget Amendment Requests from Councilors

# Amendment from Councilor Ray to fund City membership in the Greater Portland Council of Governments (GPCOG)

 Add an additional \$38,060 to the Memberships / Contributions budget to fully fund the FY19 funding request from GPCOG of \$105,910.

# Looking Ahead FY20 Budget Challenges

- Pension Obligation Bond Debt Service (\$925k increase)
- Additional \$5M of CIP Debt Service (est. \$300k increase)
- LED Streetlight Phase II Debt Service (est. \$450k increase)
- Contractual Salary expenditure increases
- Impact of Maine State Equalized Valuation increases

### FY20 Budget Challenges POB Debt Service by Budget Year (in Millions)

